

National Animal Welfare Advisory Committee

Work Programme 2025-2026

Preamble

The role of the National Animal Welfare Advisory Committee (NAWAC) is defined in the Animal Welfare Act Part 4. Administrative provisions relating to NAWAC are found in the Animal Welfare Act Schedule 1. As a Ministerial Advisory Committee, NAWAC is subject to strategic direction from government and the Minister and Associate Minister for Agriculture.

NAWAC relies on a technical secretariat hosted in the MPI Animal Welfare Science team. The Codes of Welfare development and review process requires input from MPI Animal Welfare Policy, who are responsible for developing any regulations associated with Codes. Therefore, the NAWAC work programme is subject to constraints associated with NAWAC's own capacity and that of the MPI teams.

NAWAC has created a strategic plan as a framework for its responsibilities (Appendix 1), which is used for planning purposes. This Work Programme covers a two-year period but is annually updated. In that way it provides a comprehensive view, while recognising an operating environment which requires a degree of flexibility and regular prioritisation, including resourcing constraints, unexpected events, and new requests.

Pillar I. Strengthening Codes

Priorities arising from Government direction through the Primary Sector roadmap *Fit for a better world: Accelerating our economic potential*.

Ongoing:

- a) Dairy: recommended to Minister (29 May 2024); responding to Ministerial direction; revised recommendation to Minister (late-2025).
- b) Pigs: recommended to Minister (10 May 2023); responding to Ministerial proposal for regulations (4 April 2025); ready to offer any further advice as Minister and MPI finalise.
- c) Sheep and Beef: Finalise consultation drafts; request Minister approval to consult; public consultation (2025); review submissions and recommend to Minister (2026).
- d) Deer: recommended to Minister (8 August 2024); Awaiting Ministerial decision and/or direction.
- e) Poultry - Layers, Meat chickens, Breeders: planning and prioritisation (early-2025); scoping and analysis (late 2025); initial drafting and targeted stakeholder engagement (2026). N.B. This review will proceed in two phases. The first phase, to be completed as quickly as possible, will focus on Highly Pathogenic Avian Influenza contingency planning, ensuring stocking density provisions in the Layer Code do not constrain options for biosecurity risk management decisions. The second phase will be the comprehensive review and development process across poultry Codes.

- f) Post-Farm Gate Code (new Code combining and reviewing Slaughter and Transport Codes): planning and prioritisation (early-2025); not yet prioritised, therefore decision to proceed to scoping and analysis awaiting resource allocation.

Priorities arising from Ministerial direction.

Ongoing:

- g) Rodeos: complete drafting process; undertake targeted stakeholder engagement; request Minister approval to consult (late 2025); undertake public consultation; review submissions; likely further targeted consultation; finalise recommended drafts; recommend to Minister (2026).
- h) Greyhound Racing (N.B. non-Code activity): observer status on Greyhound Racing New Zealand Animal Health and Welfare Committee; continue to advise Minister and Associate Minister and support Ministerial Advisory Committee and Department of Internal Affairs during planning and implementation of industry shut-down decision by Minister of Racing.

Priorities arising from external drafting (Animal Welfare Act s70(2)) or NAWAC guideline to review after 10 years¹

Ongoing:

- i) Rabbits: initial drafting (based on version received from SPCA-led working group). This work programme has been paused.
- j) Cats: initial drafting (based on version received from SPCA-led working group). This work programme has been paused.
- k) Dogs: initial drafting (based on version received from SPCA-led working group). This work programme has been paused.

Pillar II. Credible and Trusted Adviser

- a) Development and review of the NAWAC guidelines
 - i. The following represents an update perspective on a 3-year programme initiated in 2023, prioritising guidelines based on age, relevancy, and urgency.
 - ii. Five revised NAWAC guidelines approved in 2023-2025 have now been published to the NAWAC website:
 1. Guideline 1: Development, review and content of Codes of Welfare
 2. Guideline 2: Consultation
 3. Guideline 3: Recommending Regulations on care and conduct towards animals
 4. Guideline 4: Activities using animals for exhibition, entertainment and encounter (3Es).
 5. Guideline 5: Role of science in setting animal welfare standards.
 6. Guideline 6: Fulfilling NAWAC's advisory mandate

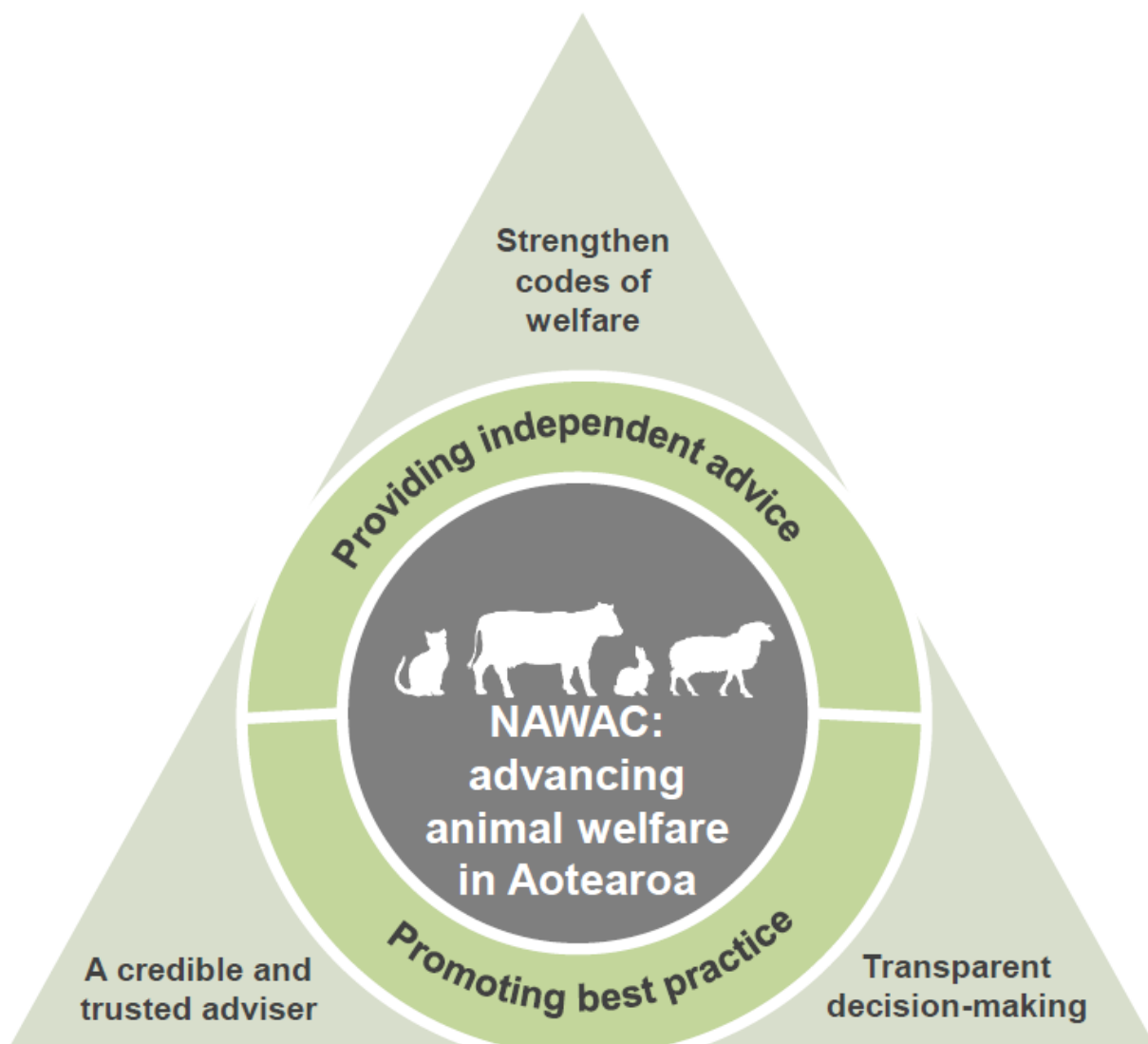
¹ Refer to Appendix 3. for planning and prioritisation associated with Codes of Welfare that have not been substantively reviewed in ≥ 10 years.

- iii. The next Guideline to be developed will be:
 - 1. Guideline 7: Managing Conflicts of Interests during development and review of Codes of Welfare. (N.B. Framework developed. Completion is awaiting the outcome of the Government commitment to NAWAC reform).
- iv. Guidelines and advisory work relating to pest control activities prioritised as a result of the Predator Free 2050 Strategy include:
 - 1. Assessing the welfare performance of restraining and kill traps (completed 2023; publish to website early 2024)
 - 2. New public guidance on humane pest control best practices: scope revision in consultation to stakeholders.
 - 3. Snare trap prohibition proposal.
- b) Develop the NAWAC Operating Manual:
 - i. Continue developing NAWACs key planning and reporting documents (strategic plan, work programme, annual report)
 - ii. Continue review of guidelines
 - iii. Compile and progressively publish to website.
- c) Develop advice to the Minister on specific proposals or general matters in relation to the welfare of animals in New Zealand.
- d) Participate in review of NAWAC's functions, membership and mandate.

Pillar III: Transparent Decision-Making

- a) Continued development of the NAWAC website as a communication tool:
- b) Liaison with various stakeholders:
 - i. Farm to Processor Animal Welfare Forum
 - ii. Animal Welfare Network Aotearoa
 - iii. Animal production and care industry groups
 - iv. Animal welfare advocacy groups
 - v. Undertake public engagement on Codes in accordance with statutory obligations and our own evolving Good Regulatory Practices, on our other activities, and on the wider role of NAWAC in the Animal Welfare system.
- c) Develop and publish the NAWAC Annual Report.

Appendix 1. NAWAC Strategic Plan and framework for action



DRAFT NAWAC FRAMEWORK FOR ACTION						
2021-2024						
Focus	NAWAC advances animal welfare in Aotearoa by: providing independent advice to Ministers and promoting best practice in animal welfare					
Principles	Te Tiriti	Partnership Participation Protection	Decision-making	Informed Independent Accountable Collective responsibility	Conduct of hui	Respectful Inclusive Focused Efficient and effective Free and frank
What we will do	Strengthening Codes		Credible and trusted adviser		Transparent	
	NAWAC provides independent advice to strengthen codes of welfare		NAWAC enhances its reputation as a credible and trusted adviser		NAWAC is open about how decisions are made and takes an inclusive approach to the development of welfare standards	
What we will do	Our advice promotes positive welfare and is based on evidence and best practice		Ministers are provided with an independent view of animal welfare concerns and priorities		We engage appropriately with relevant stakeholders and interested parties	
	The Codes of Welfare work programme is regularly reviewed and priorities agreed		We engage in constructive ministerial dialogue		An independent publicly accessible NAWAC website is implemented and maintained	
What we will do	Advice is provided on emergent and/or cross-cutting issues that may impact across the Codes		We communicate effectively with our stakeholders and other interested parties		NAWAC committee meetings are inclusive and open to the public as appropriate	

Appendix 2. Codes of Welfare: summarised steps in development and review

Within the Pillar 1 work plan, the following steps are used to summarise the development process of Codes of Welfare described in the Animal Welfare Act and NAWAC Guidelines.

1. Planning and prioritisation
2. Scoping and analysis
3. Initial drafting
4. Targeted stakeholder engagement
5. Finalise consultation draft
6. Request Minister approval to consult
7. Public consultation
8. Review submissions
9. Undertake further targeted consultation [Optional]
10. Undertake further public consultation [Optional]
11. Economic analysis [Optional]
12. Finalise recommended draft
13. Recommend to Minister

Appendix 3. Codes of Welfare: Dates of latest amendment and substantive review

Code of Welfare	Last Substantive Review	Date associated with accompanying report	Amendments
Circuses <i>Current code dated: 1 October 2018</i>	1 st January 2005	25 th August 2004	5 th May 2021 19 th September 2018
Companion Cats <i>Current code dated: 1 October 2018</i>	1 st March 2007	25 th July 2006	5 th May 2021 19 th September 2018
Dairy Cattle <i>Current code dated: 31 October 2019</i>	18 th Feb 2010	Reported dated: 2010 Reported signed: 15 th December 2008	<ul style="list-style-type: none"> • 5th May 2021 • 31st October 2019 (<i>addition of 2 MS relating to outdoor access for dairy cattle held in off-paddock facilities</i>) • 19th September 2018 • 15th December 2016 • 12th June 2014 (<i>to address the use of manually applied blunt force trauma.</i>)
Deer <i>Current code dated: 11 August 2025</i>	11 th August 2025	11 th August 2025	Comes into force 8 September 2025
Dogs <i>Current code dated: 1 October 2018</i>	10 th June 2010	30 th October 2009	5 th May 2021 19 th September 2018
Goats <i>Current code dated: 1 October 2018</i>	22 nd March 2012	1 st August 2011	5 th May 2021 19 th September 2018
Horses and Donkeys <i>Current code dated: 1 October 2018</i>	28 th January 2016	29 th April 2014	5 th May 2021 19 th September 2018

Layer Hens <i>Current code dated: 1 October 2018</i>	6 th December 2012	29 th June 2012	5 th May 2021 19 th September 2018 19 th December 2013 6 th September 2007
Llamas and Alpacas <i>Current code dated: 1 October 2018</i>	26 th April 2013	Report Dated: 2013	5 th May 2021 19 th September 2018
Meat Chickens <i>Current code dated: 1 October 2018</i>	26 th July 2012	12 th October 2011	19 th September 2018
Ostriches and Emus: <i>(Code of recommendations and minimum standards for the welfare)</i>	June 1998		
Painful Husbandry Procedures <i>Current code dated: 1 October 2018</i>	22 nd December 2005	11 October 2005	5 th May 2021 19 th September 2018
Pigs <i>Current code dated: 1 October 2018</i>	2 nd December 2010	20 th October 2010	5 th May 2021 19 th September 2018
Rodeos <i>Current code dated: 1 October 2018</i>	30 th October 2014	5 th September 2013	5 th May 2021 19 th September 2018
Sheep and Beef Cattle <i>Current code dated: 1 October 2018</i>	24 th June 2010	29 th March 2010	5 th May 2021 19 th September 2018 15 th December 2016

Commercial Slaughter <i>Current code dated: 1 October 2018</i>	27 th May 2010	22 nd April 2009	16 th March 2022 5 th May 2021 19 th September 2018 15 th December 2016 (<i>incorporate changes made by the AW (calves) Regulation 2016 and the naming and reformatting of the Code of Welfare</i>) 16 th December 2010 (<i>inclusion of a further MS</i>)
Temporary Housing of Companion Animals <i>Current code dated: 1 October 2018</i>	19 th September 2018	Reported Dated: 1 st October 2018 Report Signed: 15 th March 2018	5 th May 2021
Transport of Animals	15 th September 2011	8 th April 2011	19 th September 2018 15 th December 2016
Zoos	9 th December 2004	24 th August 2004	5 th May 2021 19 th September 2018
Rabbits	-	-	-

Colour code:

Green: review underway within current work programme

Orange: >10 years since last substantive review